



Government & Education | Economics & Public Finance | Health & Human Services | Nonprofits & Communities

Future of Cazenovia: Potential Impacts of Consolidation

Summary of Project Findings

Presented by Paul A. Bishop, MPA, NRP

September 17, 2018

Agenda

- Introductions of Project Committee
- Scope of CGR's Engagement
- Process
- Potential Fiscal Impact
- Employee Benefits
- Law Enforcement
- Fire Protection
- Next Steps

Project Scope and Process

Scope

- Explore the process of consolidation
- Identify potential impact of consolidation
- Compare benefit packages between Town and Village
- Evaluate current operations and identify options for law enforcement services and fire protection

Process

- CGR's engagement began in October 2017
- Interviews with key staff members of town and village
- Meetings with steering committee
- Report completed in several stages
- Final report and presentation

Compare the Two Cazenovia's

- Village

- Incorporated in 1810
- 1.6 sq. mi
- 2,800 residents
- \$2.75 million budget
- \$1.2 million in property taxes
- \$0.64 million in sales tax from County
- \$206 million TAV inside village
- \$7.20 per 1000 tax rate

- Town

- Established in 1793
- 49.9 sq. mi plus 1.8 sq. mi lake
- 7,000 residents (4,200 outside village)
- \$2.6 million budget
- \$1.0 million in property tax
- \$0.97 million in sales tax from County
- \$510 million TAV outside village
- \$1.47 per 1000 tax rate
 - Plus either Caz Fire \$0.56 or NWFD \$1.36

Pathway to Consolidation

- Using GML Article 17-A, Cazenovia would be first to consolidate
- Plan would be developed jointly
- Voted on by residents in both town and village in separate referenda
 - Mixed messages on how the vote would occur
- Could become a town or a coterminous town-village
- Debt stays with properties that incurred it
- After consolidation, increase in state aid by 15% of the combined property tax levies – about \$320,000

What if Cazenovia consolidated? Operations Impact

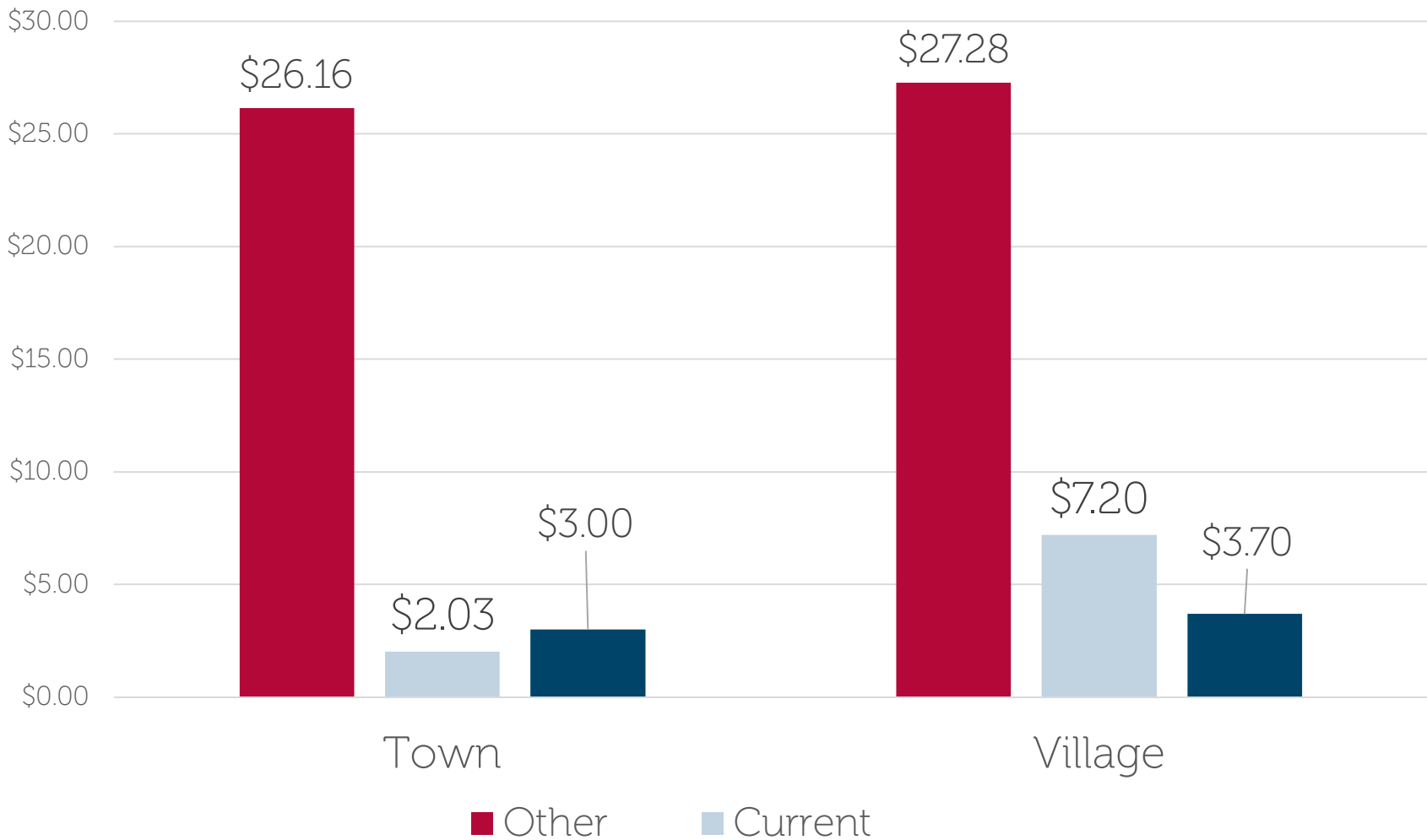
- Move to a single government
- Impacts ratio of representation
- Model that no positions are eliminated
 - But efficiencies may be found with companion savings over time
- Assumed a town form of government
- Police staffing remained level, but responsibility expanded
 - This might lead to decrease level of service, but used as a starting point
- Fire service moves to a fire protection district for village and current Cazenovia Fire Protection
- No changes to benefit structure in this model

What if Cazenovia consolidated? Fiscal Impact

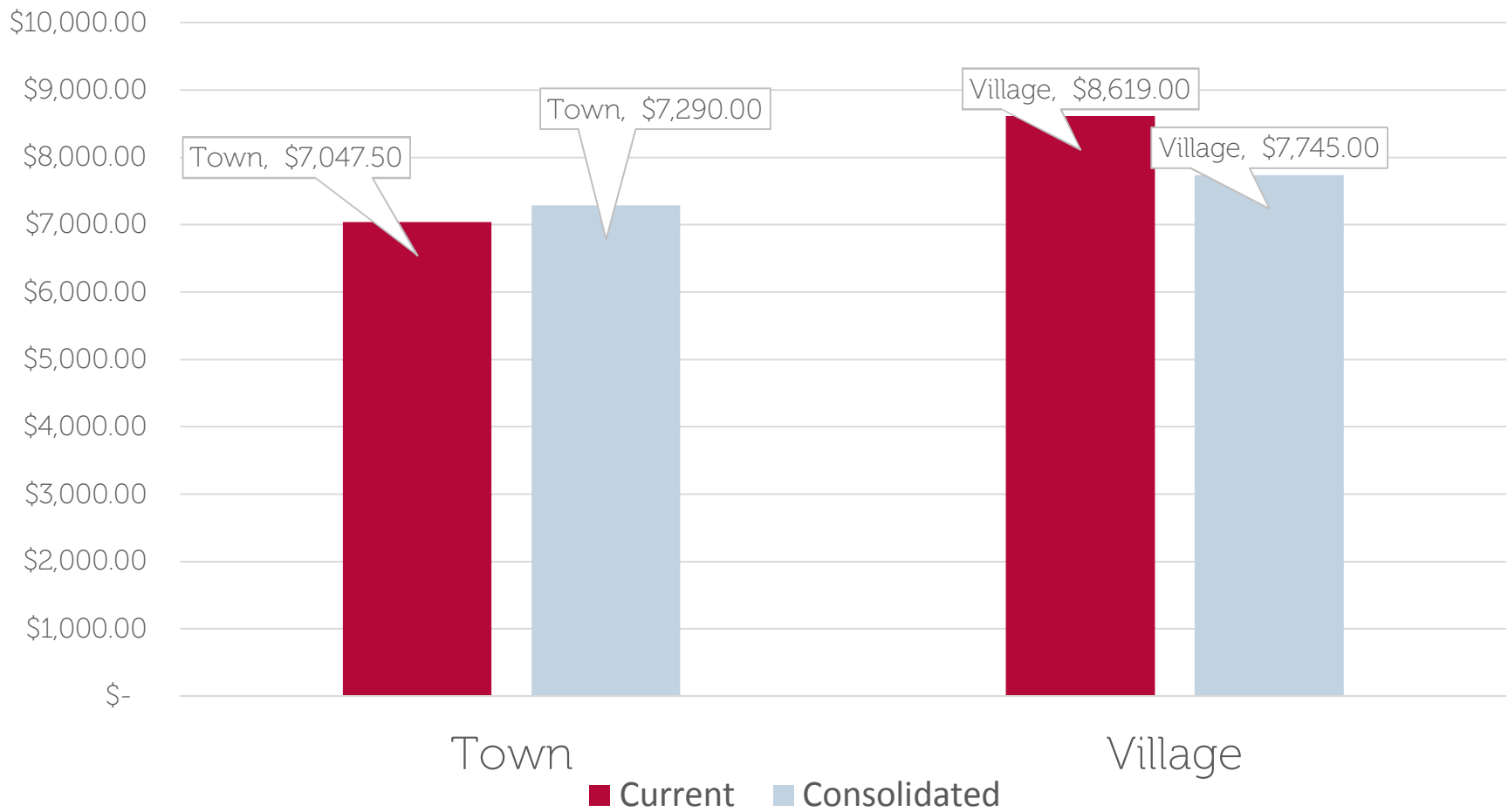
| | Current Levy | Rate | New Levy | New Rate (Rounded to nearest dime) |
|-----------------------|--------------|------------|-------------------------|------------------------------------|
| General (A)Fund | \$673,021 | \$ 0.9395 | \$ 863,000 | \$ 1.20 |
| General TOV (B) Fund | \$76,019 | \$ 0.1490 | | \$ - |
| Highway (DA) Fund | \$ 254,644 | \$0.3555 | \$ 855,003 | \$ 1.20 |
| Highway TOV (DB) Fund | \$ 15,254 | \$ 0.02990 | | \$ - |
| Village | \$ 1,218,549 | \$ 5.90827 | \$ 129,588 | \$ 0.60 |
| Total | \$ 2,237,487 | | | \$ - |
| CAZ FPD | \$ 247,838 | \$ 0.5589 | \$ 417,838 ¹ | \$ 0.60 |
| TOV Rates Combined | | \$ 1.4739 | | \$ 3.00 |
| Village Rate Combined | | \$ 7.20327 | | \$ 3.70 |

1] This figure is drawn from the 2018-19 Village Budget information. It is the contract amount for the existing Cazenovia Fire Protection District plus the \$170,000 the Village has allocated to a capital fund.

Change in Tax Rate



Change in Property Tax Burden - \$250,000 property



Employee Benefits

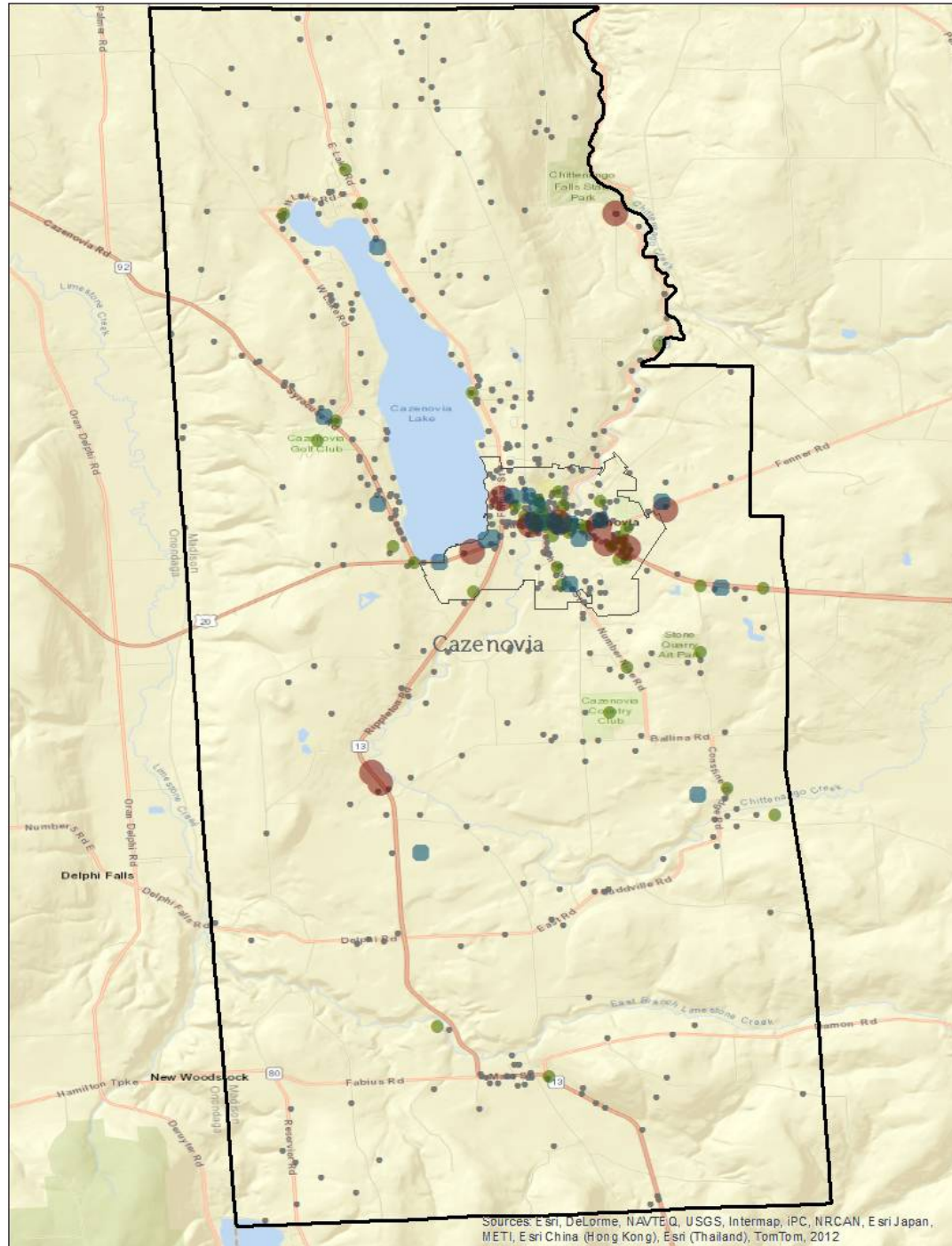
- Healthcare
 - Town and Village employees (except police) have similar policies Simply Blue Plus Bronze 4
 - Village enhances their coverage through a Healthcare Reimbursement Account so its functionally equivalent to a platinum level.
 - Police union employees have Simply Blue Plus Platinum 2
 - Village pays for retiree healthcare at rate of single person, town allows access to their group plans.
 - In move toward consolidation, plans would need to be equalized
- Time Off
 - Town uses PTO in a single bank
 - Village has separate vacation, sick and personal time
 - Village benefit is more generous
- Longevity Incentives
 - Over a 25 year career, village employee gets \$3,000 and town \$1,800 in bonuses
- Holiday Pay
 - Is equivalent with minor administrative changes

Law Enforcement Analysis

- Caz PD
 - Chief, Sergeant, 2 Officers (FT) and up to 18 Officers (PT)
 - Patrol level varies between 1 and 2 depending on anticipated demand
 - Substantial special events support and marine patrol
 - Crossing guards fall into this area
 - 22 % of the village's budget
 - 88% of police costs are salaries, benefits and retirement
 - Primary responder to village
- MCSO
 - Several dozen deputies in road patrol unit
 - Typically have 4 or more on duty in whole county
 - Share responses in town with NYSP
- NYSP
 - Small substation in New Woodstock
 - Typically have 4 or more on duty in whole county
 - Share responses in town with MCSO

Incidents by Day of Week, 2016-2017

| | Officer Initiated | | | Dispatched | | | Total |
|-------------|-------------------|------|------|------------|------|------|-------|
| | CAZPD | MCSO | NYSP | CAZPD | MCSO | NYSP | |
| Sunday | 233 | 73 | 41 | 196 | 102 | 88 | 733 |
| Monday | 135 | 80 | 30 | 173 | 104 | 117 | 639 |
| Tuesday | 75 | 67 | 24 | 161 | 80 | 98 | 505 |
| Wednesday | 73 | 111 | 24 | 180 | 91 | 93 | 572 |
| Thursday | 84 | 82 | 30 | 171 | 99 | 93 | 559 |
| Friday | 186 | 78 | 29 | 212 | 103 | 97 | 705 |
| Saturday | 621 | 68 | 37 | 224 | 103 | 117 | 1,170 |
| Grand Total | 1,407 | 559 | 215 | 1,317 | 682 | 703 | 4,883 |



2017 Law Enforcement Incidents

(excluding traffic stops and property checks)

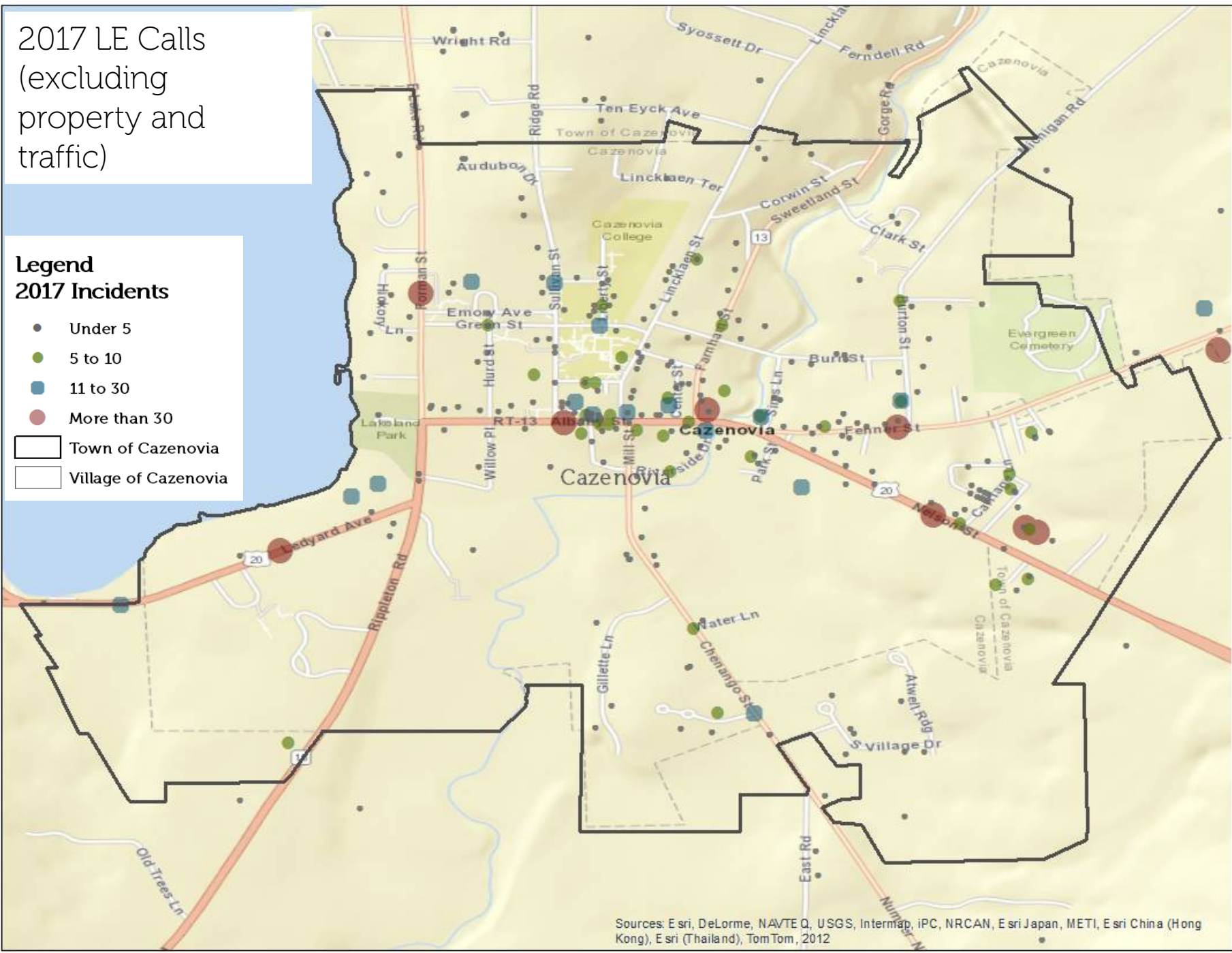
Legend 2017 Incidents

- Under 5
- 5 to 10
- 11 to 30
- More than 30
- Town of Cazenovia
- Village of Cazenovia

2017 LE Calls
(excluding
property and
traffic)

Legend
2017 Incidents

- Under 5
- 5 to 10
- 11 to 30
- More than 30
- ▭ Town of Cazenovia
- ▭ Village of Cazenovia



Sources: Esri, DeLorme, NAVTEQ, USGS, Intermap, iPC, NRCAN, Esri Japan, METI, Esri China (Hong Kong), Esri (Thailand), TomTom, 2012

Options for Law Enforcement

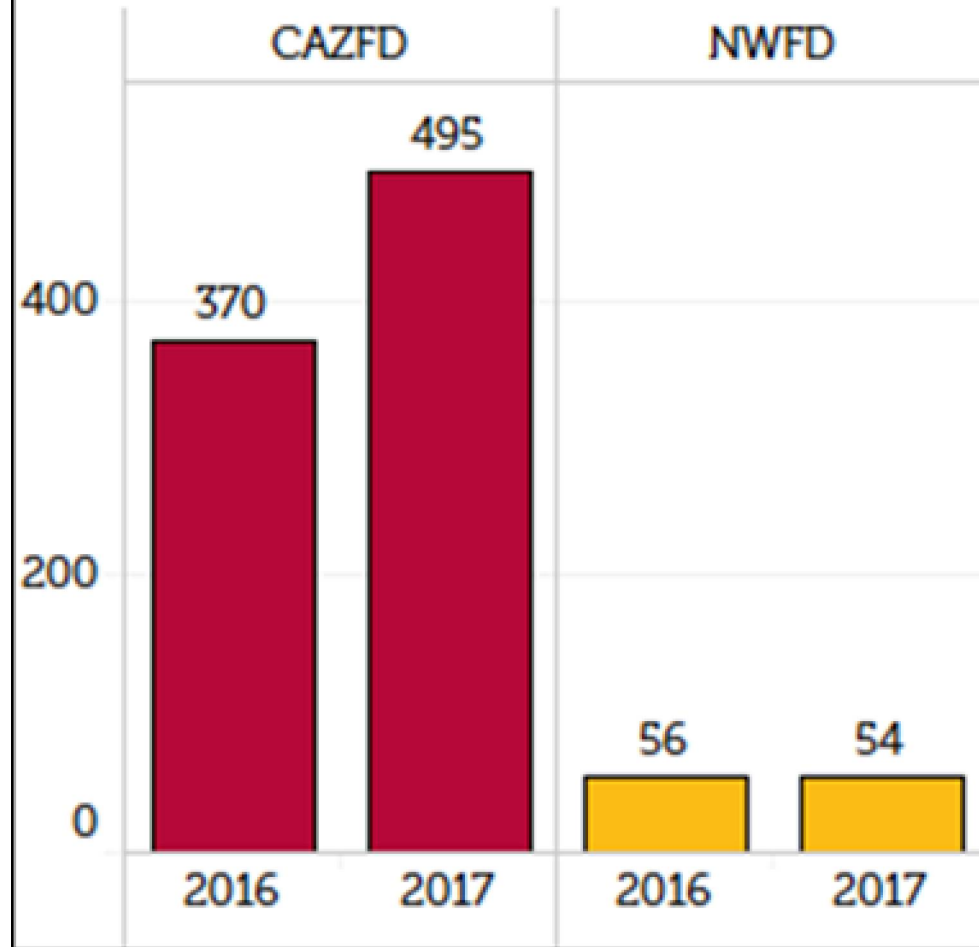
- Existing Operations = \$640,000
- 1 – CAZPD Level Staffing, Expanded Responsibility to Whole Town
 - Expense moves to about \$656,000
- 2 – CAZPD Increased Staffing, Expanded Responsibility Whole Town
 - Expense moves to about \$1,010,000
- 3 – Disband CAZPD, contract with MCSO for enhanced services
 - Expenses moves to about \$847,000 *
- 4 – Disband CAZPD with no contract for services
 - Expense moves to \$0
- 5 – Receive special legislation for the creation of a Police District
 - Remains level , if it can be achieved

** Initial estimate was \$548,000 by former sheriff*

Fire Service Analysis

- Currently split between Cazenovia Fire Department (part of the village government) and the New Woodstock Fire District
- Both are fully volunteer departments and provide services outside of Cazenovia
- Cazenovia FD
 - 50 volunteers, 60 % Interior
 - 2 Engines, Ladder Truck, 2 Tankers, mini pumper, heavy rescue and light rescue
 - Budget of \$496,478 in 18-19
 - Contracts from other areas is \$383,193
 - 17% of Village's budget
- New Woodstock FD
 - 25 volunteers, a third are interior
 - 2 engines, a tanker and a light rescue
 - Budget of \$133,723 in 2018

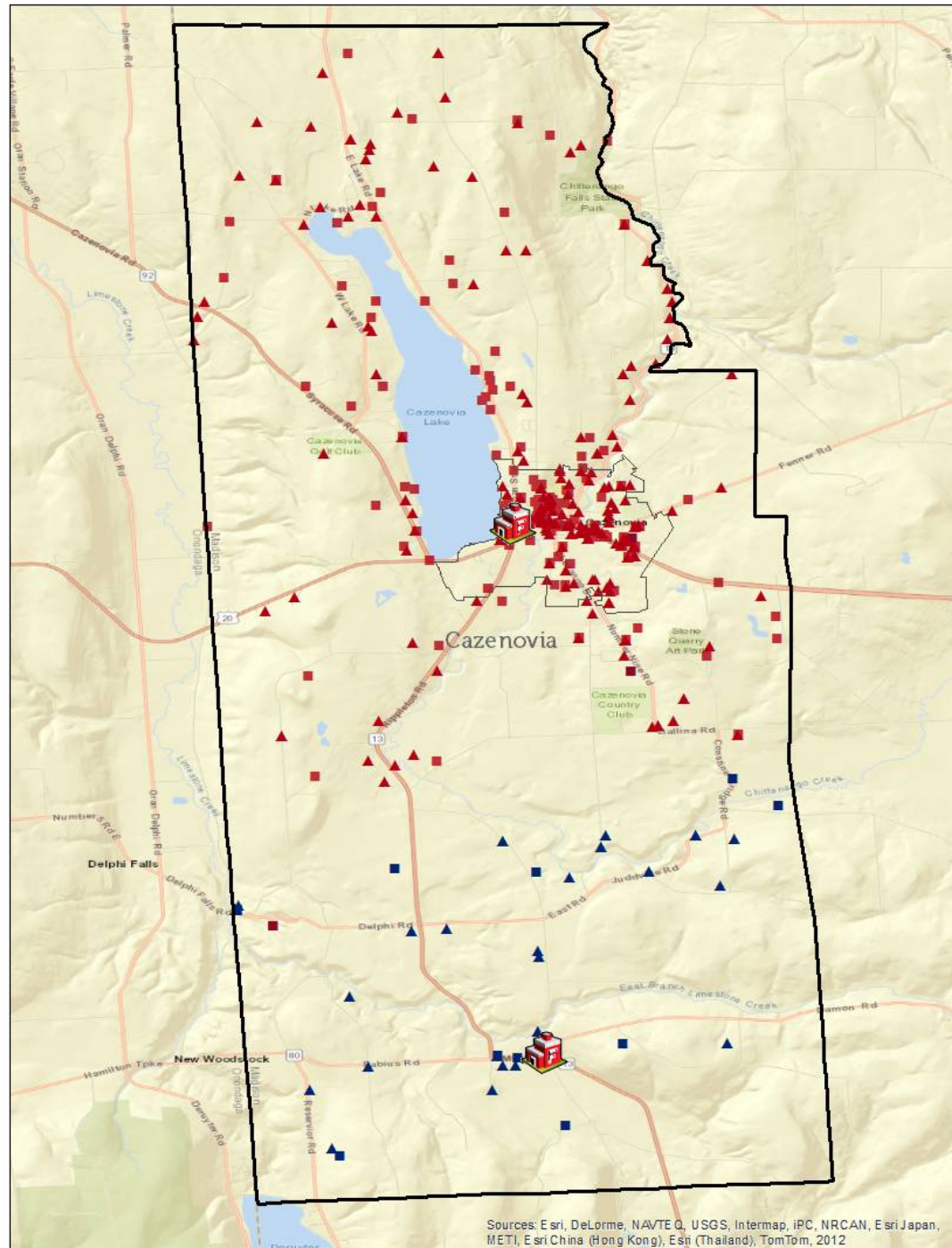
Incidents by Agency, 2016-2017



Incidents by Type and Location, 2016-2017

| | CAZFD | | NWFD | | Total |
|-----------------------------|------------|------------|----------|------------|------------|
| | Village | ToV | Village | ToV | |
| EMS-ALS | 210 | 120 | | 36 | 366 |
| EMS-BLS | 73 | 62 | | 31 | 166 |
| Alarm - Fire - College | 102 | | | | 102 |
| Alarm - Fire, Smoke | 53 | 40 | | 1 | 94 |
| Alarm - Medical | 43 | 6 | | 6 | 55 |
| MVA | 11 | 19 | | 10 | 40 |
| Assist-Public/Public Safety | 16 | 13 | | 1 | 30 |
| Fire-In Structure | 9 | 9 | 3 | 6 | 27 |
| Electrical problem | 6 | 7 | | 3 | 16 |
| HazMat-Odor, Leak or Spill | 12 | 2 | | 2 | 16 |
| Fire-Outdoor | 2 | 9 | | 4 | 15 |
| Other | 2 | 10 | | 1 | 13 |
| Alarm - CO Detector | 5 | 5 | | 2 | 12 |
| Fire-Vehicle or Transport | 3 | 4 | | 1 | 8 |
| Alarm - Other | 2 | 1 | | | 3 |
| Fire-Equipment or Appliance | 1 | 2 | | | 3 |
| Smoke | | 2 | | 1 | 3 |
| Fire-Electrical | | 1 | | 1 | 2 |
| Rescue-Water or Ice | 2 | | | | 2 |
| Standby | 1 | | | | 1 |
| Structural Issue | | | | 1 | 1 |
| Total | 553 | 312 | 3 | 107 | 975 |

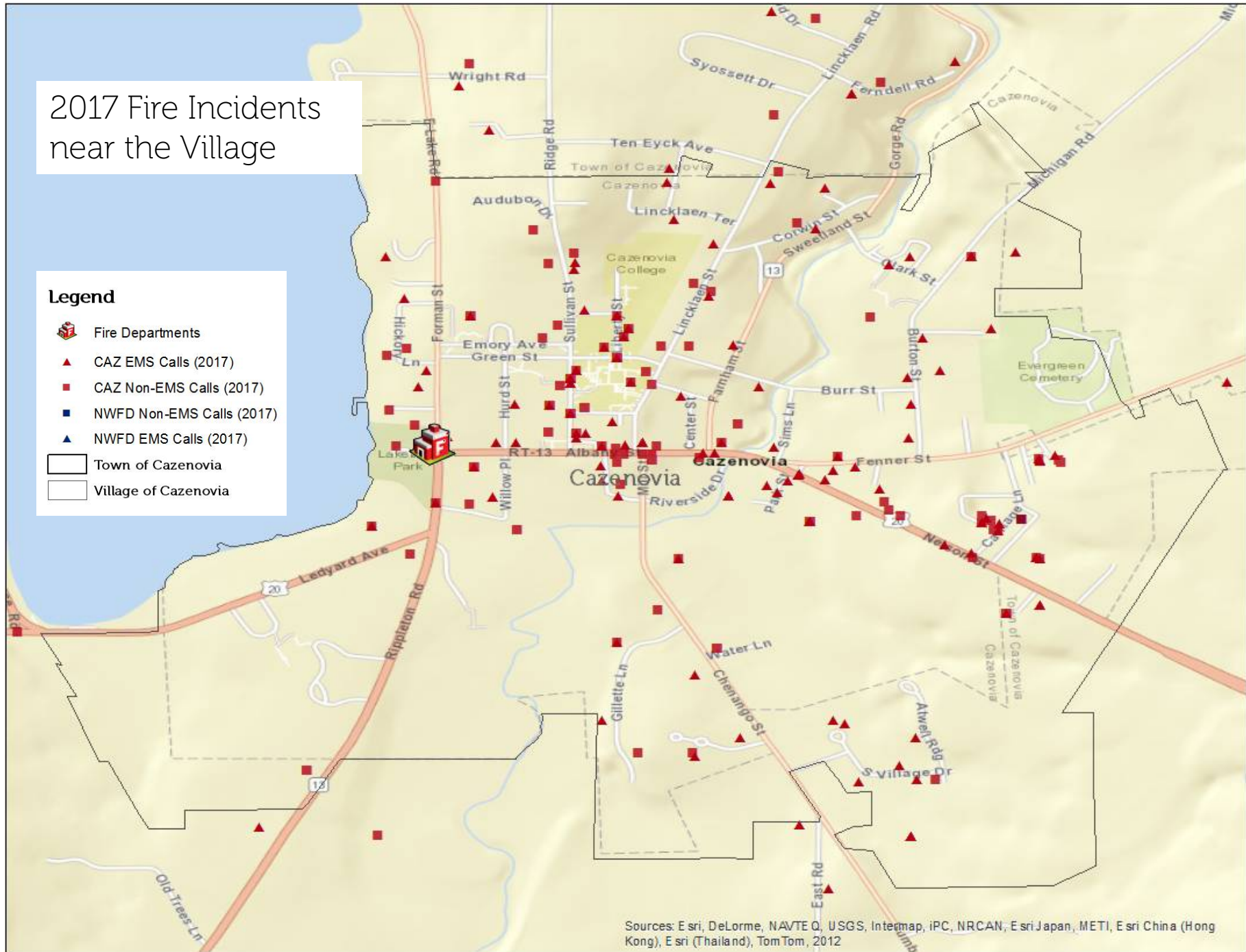
2017 Fire Incidents in Cazenovia



2017 Fire Incidents near the Village

Legend

-  Fire Departments
-  CAZ EMS Calls (2017)
-  CAZ Non-EMS Calls (2017)
-  NWFD Non-EMS Calls (2017)
-  NWFD EMS Calls (2017)
-  Town of Cazenovia
-  Village of Cazenovia



Sources: Esri, DeLorme, NAVTEQ, USGS, Intermap, iPC, NRCAN, Esri Japan, METI, Esri China (Hong Kong), Esri (Thailand), TomTom, 2012

Options for Fire Service

- Option 1: Cazenovia FPD Expands to Cover Village, New Woodstock Remains Separate
 - Tax rate would increase about \$0.08 cents to \$0.65
- Option 2: Creation of Cazenovia Fire District, New Woodstock Remains Separate
 - Tax rate would increase about \$0.08 cents to \$0.65
- Option 3: Creation of Unified Cazenovia Fire District
 - For existing services area and assuming contracts remain
 - Tax Rate Goes to \$0.72 from \$0.56 in Caz FPD and \$1.35 in NWFD

Next Steps

- Continue the community discussions
- A lot has changed in the last 200 years since the basic form of government was established
- Should we change our form of government?

- Two Questions
 - If you had to start a new government in 2018, would it look like the one you have today?
 - Are the long term benefits worth the short term challenges?

Town and Village of Cazenovia Consolidation Study

Information on the Potential Impacts of Consolidation between the Town and Village

HOME

ABOUT THE STUDY

THE PROCESS

STEERING COMMITTEE

MEETINGS

DOCUMENTS

GET INVOLVED

MAP

LINKS



This website is designed to facilitate community engagement as the Town and Village of Cazenovia consider consolidation or the potential dissolution of the village. An ad hoc group of Town and Village officials are leading the discussion.

Public Meeting: 9/17/18 at 7 pm at Cazenovia Library

Please check back often for updates, and be sure to sign up online to receive email alerts as new information is added.

SUBSCRIBE TO ALERTS

EMAIL STUDY TEAM

www.cgr.org/cazenovia